Integration of preference heterogeneity into sustainable nature conservation: From practice to policy

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5 **ABSTRACT**

6 The aim of this work is to assess and understand the social drivers that determine the 7 willingness to pay for sustainable management measures to preserve a Natura 2000 area. These 8 social drivers of the support for nature conservation were then included in the design of 9 economic instrument to support nature conservation. In a contingent valuation exercise, the 10 local population in the Cabezo de la Jara and Rambla de Nogalte protected areas (SE Spain) 11 stated their willingness to pay for sustainable management measures aimed at their 12 conservation. Among the socio-demographics, environmental attitudes and experiential drivers, 13 income and environmental commitment were found to be the only significant drivers in support 14 of nature conservation, revealing preference heterogeneity. Economic instruments, specifically 15 green taxes and user fees, are proposed, taking into account the sources of heterogeneity in 16 order to ensure financial support for the measures and greater social acceptability. Hence, our 17 research adds to the existing literature through the design of an economic instrument to support 18 nature conservation, considering preference heterogeneity.

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Keywords: Acceptability; Contingent valuation; Environmental management; Non-market
 valuation; Social drivers; Willingness to pay.

23 **1. INTRODUCTION**

24 Ecosystems, in general, and protected natural areas (PNAs), in particular, provide several 25 different types of benefits to society. Ecosystem services, which encompass the contribution of 26 ecosystems to well-being, represent the major benefits they provide. PNAs provide natural 27 resources (raw materials, food or medicinal and genetic resources) and contribute to climate 28 regulation, moderation of extreme events and pollination, as well as stimulating recreation, 29 culture and art (Costanza et al., 2017). Hence, these contributions translate into economic (such 30 as the opportunity to develop business activities), environmental (such as the contribution to 31 biodiversity and soil maintenance) and social (the enjoyment of the aesthetic landscape and the 32 inspiration for cultural development) benefits (Kettunen, 2013). However, all the benefits that 33 PNAs provide are currently threatened by unsustainable uses and rapid degradation, mainly due 34 to the effects of anthropic pressures, leading to biodiversity and habitat losses.

35 The sustainable management of environmental resources is, therefore, vital to mitigate negative 36 pressures upon PNAs and ensure nature conservation. Sustainability is a multifunctional 37 concept that links humans and ecosystems around the integration of economic, environmental 38 and social dimensions. Thus, the formulation and implementation of sustainable management 39 measures for nature conservation must meet present and future, local and global and human and 40 environmental needs in order to consolidate socio-ecological integrity and intra- and inter-41 generational equity (Gibson, 2006). Hence, natural resource management needs to deal with the 42 capacity for ecological regeneration of ecosystems, the protection and conservation of biodiversity and the inclusion of the socio-economic values it provides. Governance is, in this 43 44 framework, key to the incorporation of all stakeholders in the process of policy design, which 45 guarantees that the integrity and equity criteria are achieved in the long-term while satisfying the present preferences and needs of the local population (McCauley, 2008). 46

47 Recognition of the economic value of the ecosystem services that PNAs provide to society is 48 central to the support of nature conservation. Valuation of the benefits that nature provides and 49 its integration into the policy-making mechanism could be an effective mechanism to evidence 50 the importance of sustainable nature conservation (Ives & Kendal, 2014). Marginal values can 51 thereby act as indicators of the relative importance of the social demand for the benefits of 52 nature conservation, providing also information about their actual (or perceived) scarcity 53 (Balmford et al., 2002). In fact, most of the ecosystem services that PNAs provide take the form 54 of public goods or externalities, and it is a challenge to assign economic values to them. 55 Economic tools are required to translate the non-market attributes that define PNAs into values 56 of their impacts on society in terms of well-being (De Groot et al., 2012). However, knowing 57 the value that society places on environmental management plans is not enough to ensure this 58 sustainability. We need to go a step forward and assess and understand the drivers which

determine this social support. Only this will allow policy makers to define and implement newpolicies, and even modify current ones, to ensure their acceptability.

61 Among the non-market valuation techniques, stated preference methods, which are based on the 62 establishment of hypothetical markets to simulate demand for non-marketed goods and services, 63 have been widely employed to infer the preferences for sustainable management alternatives 64 (Hanley & Czajkowski, 2019). These methods allow estimation of the willingness to pay (WTP) and so the value that society confers on nature conservation. Heterogeneity preference 65 66 assessment is also an application used for the stated preference analysis. The economic value of 67 nature conservation is commonly assumed to depend on the observed attributes of the 68 environmental good or service to be valued, as well as the observed and unobserved 69 characteristics of the individual that states the valuation (Villanueva et al., 2017). Hence, the 70 value people attach to nature conservation can be determined by socio-demographics, the 71 present or past relationship with the environmental good or service and, more deeply, social and 72 psychological factors, such as motivations, attitudes or perceptions (Hassan, 2017; Faccioli et 73 al., 2020). This assessment allows us to understand why people get different utility levels from 74 similar environmental goods and services, and therefore to reveal the drivers that determine 75 stronger preferences for them. Similarly, preferences for environmental management measures 76 can also be disentangled, given the impact that they have on the provision levels of such goods 77 and services, ultimately changing utility levels that people get from them.

78 Heterogeneity preference assessment has been widely studied in the literature from a practical 79 perspective. Some studies have focused on how socio-demographics, such as age, gender, 80 income or education level, determine the social demand and WTP for nature conservation and 81 landscape improvements (Campbell, 2007; García-Llorente et al., 2012), while others added the 82 relationships between individuals and the good or service to be valued as explanatory variables 83 (Perni et al., 2011; Hoyos et al., 2012). The role of environmental attitudes in the explanation of 84 differences in the WTP for ecosystem services provision and wildlife protection has also been 85 assessed (Choi & Fielding, 2013; Grilli & Notaro, 2019; Faccioli et al., 2020). In addition, there 86 are also works that have merged these three main sources of heterogeneity, such as Rodríguez-87 Entrena et al. (2014), Perni and Martínez-Paz (2017) and Alcon et al. (2019), showing the 88 multidimensionality of non-market valuations.

Social support for nature conservation and restoration is needed before applying any public funded measure in order to ensure the long-term acceptability (Alcon et al., 2019). Knowledge and understanding of the drivers of social support for sustainable nature conservation allow better design of socially accepted policies. They allow to tackle the factors that really determine the social support for this kind of policy, and provide information on how to improve policy design and implementation in order to ensure acceptance by the local population (Fernandes et

al., 2019). Policy making can then focus mainly on these drivers, providing more accurate and
reliable values and, in the end, improving the acceptability of nature conservation measures.
Therefore, this information can be used as a basis to develop economic instruments and
incentives that accurately fit the social demand for nature conservation (Hassan, 2017).

99 Social acceptability of management measures to support nature conservation needs to be 100 achieved in order to ensure their long-term success. The design of economic instruments, based 101 on the *ex-ante* assessment of preference heterogeneity, serves to guide policy-makers in their 102 commitment to implement those incentives that ensure their acceptability (Jones et al., 2012). In 103 this way, public participation becomes the cornerstone on which environmental policy should be 104 based, considering the preferences and needs of the local population (McCauley, 2008).

In this context, this work aims to assess the drivers that determine the social demand and WTP for sustainable management measures for nature conservation and proposes economic instruments for their financial support, to ensure their social acceptability. To do so, the Cabezo de la Jara and Rambla de Nogalte protected areas (SE Spain) were employed as a case study, in which different sustainable management measures were socially valued prior to their implementation. A contingent valuation method was applied to this assessment and the results were analysed by using Tobit models and a latent class approach.

112 The implementation of nature conservation measures requires the employment of financial 113 resources to support not only their implementation, but also their operational and maintenance 114 costs. In most countries, public budget is in charge for most of the funding (Emerton et al., 115 2006). However, there are other alternative funding resources, even complementary, that 116 contribute to obtain financial resources for nature conservation, such as indirect taxes, user fees, 117 entrance fees, licenses and permits, voluntary fees, etc. (Laarman & Gregersen, 1996; Spergel, 118 2001). In sum, these are fiscal- and market-based economic instruments, that seek to provide 119 additional revenues for supporting PNAs. There is a wide range of work in the literature that 120 seeks to establish different types of economic instruments to support the cost of nature 121 conservation in different cases studies worldwide. Pigouvian indirect taxes represent the main 122 fiscal policy applied to the nature conservation, where not only additional economic resources 123 are obtained but also negative environmental externalities are persuaded to be cut (Rode et al., 124 2016). Carbon taxes are thereby the most representative example of such economic instrument 125 (Pirard, 2012). Indirect taxes could be also merged with other economic instruments, as Bernard 126 et al. (2009) suggested in the case study of Tapantí National Park (Costa Rica). These authors 127 proposed a financing conservation scheme based on the ecosystem services provided by the 128 national park. Therefore, water taxes paid by drinking water consumers should be used for 129 maintaining water supply services. The conservation of recreation and tourism services was 130 financed by tourism business through voluntary donations with contractual arrangements and by

131 tourists through user fees, whilst the maintenance of biodiversity was suggested to be financed 132 by industrial companies through voluntary donations. Similarly, Schirpke et al. (2020) 133 suggested a payment for ecosystem services scheme based on revenues from businesses and 134 regional government contributions, visitor fees and tourist taxes, to be implemented in 10 135 different Natura 2000 sites in Italy. On the other hand, Voltaire (2017) proposed and discussed 136 different price systems for determining entrance fees in the Gulf of Morbihan (France), namely, 137 the proposal was a unitary and a third degree price discrimination between students and non-138 students as entrance fees following the results of a contingent valuation exercise. And Shoji et 139 al. (2021) assessed public preferences for pricing policy alternatives for supporting the 140 management of protected areas in Japan using the best-worst scaling methodology. They 141 revealed that compulsory collecting fees, such as entrance and user fees, licenses and permits, 142 were the most desirable, despite the heterogeneity shown regarding voluntary fees for a social 143 latent class. In addition, Miller et al. (2018) even assessed the consequences of fee increases in 144 the national parks of the United States and found that their demand was quite inelastic, 145 therefore, the fee increases were not expected to significantly affect the number of visitors. 146 However, despite the wide development of market-based instruments in the literature, their 147 design and definition are hardly-ever based on the heterogeneity of preferences. Besides, despite 148 most of the referenced works deal with the contingent valuation method, the work presented 149 here differs from previous ones by going a step forward and using the data from the contingent 150 valuation as a primary source.

151 Hence, this work attempts to use the results from the contingent valuation to understand the 152 factors that better explain the WTP for supporting the conservation management measures, and 153 thereby using such information for defining economic instruments that better suit social 154 preferences. The innovation resides therefore in the way how the results from contingent 155 valuation are converted into policy recommendations for funding conservation management 156 actions. This is expected to improve the acceptability of not only the management measures to 157 be implemented in the PNA, but also the economic instruments applied to their supporting and 158 funding. In this regard, social acceptability of environmental management depends on the socio-159 demographic characteristics, as well as on the attitudinal and the relationships between citizens 160 and the PNA (Thomassin et al., 2010).

By using the information on the drivers that determine the economic value of supporting nature conservation, the contribution of this paper to the on-going literature is expected to be two-fold. First, from a practical point of view, the paper is expected to contribute to a better understanding of the social demand for sustainable nature conservation and to an explanation of the value people attach to multifunctional landscapes, like PNAs. Second, focusing on policy, the paper is expected to guide policy makers in their design and implementation of socially acceptable 167 economic instruments for the financial support of nature conservation measures. An 168 understanding of the drivers of the WTP for nature conservation, thereby enabling preference 169 heterogeneity to be accounted for in policy design, is expected to guide policy decisions and to 170 help to increase the acceptability of such kinds of measures.

171

172 2. MATERIAL AND METHODS

173 **2.1. Case study description**

174 The case study took place in the Cabezo de la Jara and Rambla de Nogalte protected areas (the 175 PNA, hereafter), both located in the Region of Murcia (SE Spain), which occupy 1,377 ha and 176 belong integrally to the Natura 2000 Network (Special Area of Conservation). The Cabezo de la 177 Jara is a calcareous mountain with a maximum altitude of 1,247 m and is characterised by a 178 landscape dominated by thickets and open plant communities of holm oak and Aleppo pine. The 179 Rambla del Nogalte is a typical Mediterranean watercourse, with a temporary and torrential 180 regime, characterised by a gentle slope and sections that can reach up to 70 m in width. Figure 1 181 shows the location of the case study. Grasslands cover 59% of the area, 22% is covered by 182 forest, 9% by non-citrus fruit trees and 10% belongs to other uses. Twelve types of natural and 183 semi-natural habitats included in Annex I of the Habitats Directive have been identified within 184 the PNA, which represents 80% of the total area. Two of these are considered to be priority 185 habitats, and two endemic plant species are present in this area. Within the fauna, 31 species 186 have been classified, among which two -Eagle-owl and European Roller- belong to Annex I of 187 the 79/409/CEE Directive and one -Greek tortoise- is included as vulnerable in Annex II of the 188 92/43/CEE Directive.

189

Figure 1. About here

190 The socio-economic activity in the area comprises mainly rain-fed almond cultivation and 191 hunting, which also represent the major human pressures. Regarding public-use infrastructures, 192 the PNA integrates a nature interpretation centre, a youth hostel and an astronomical 193 observatory. The cultural heritage of this area includes the presence of ochre mines, not 194 currently in use, and abundant chasms, with high potential for hiking and ecotourism.

The sustainable management measures to be applied in the PNA were selected through a review of the existing literature regarding similar experiences in other PNAs (Perni et al., 2012; Alcon et al., 2019; Martínez-Paz et al., 2019), as well as by direct interviews with agents involved in the management of the PNA. In total, 12 agents were interviewed, grouped accordingly in forestry agents (3), public managers (3), environmental researches (3) and members of the public and local population (3). The interviews were carried out following the in-depth 201 interview method (Boyce & Neale, 2006) in June 2015. This qualitative method, which does not 202 require a great sample size (Burchardt, 2013), is based on conducting intensive individual 203 interviews with experts and stakeholders to explore their thoughts, experiences and expectations 204 about a specific program. First, the respondents were asked about their views of the current and 205 future situation of the PNA. Then, a discussion about the needs, issues and opportunities in the 206 management of the PNA was followed, where the main areas of management actions for the 207 PNA were determined. Finally, they were converted into specific recommendations and 208 measures to be implemented in the PNA to strengthen its management. In sum, these sources of 209 information revealed the current conservation status of the PNA, the main issues and challenges 210 to address and, consequently, the potential management measures to be implemented.

211 Environmental matters required the greatest assessment. The periodic floods and illegal hunting 212 were considered the main issues to deal with, followed by the high erosion rates due to 213 agricultural activity and the excessive motor vehicle traffic that have led to deterioration of the 214 flora and fauna. Therefore, the environmental management measures focused on the 215 improvement in watercourse maintenance, the protection of biodiversity, reforestation and the 216 promotion of agricultural practices that enhance soil conservation. Regarding the social status of 217 the area, the agents pointed out the lack of paths to promote social activities, such as hiking and 218 riding, as well as the need to create new recreation areas and to enhance the cultural heritage of 219 the area. Finally, the economic activity of the PNA is currently low. To promote the 220 development of the area, it was decided to boost the creation of new accommodation facilities, 221 such as rural hostels or cottages, and the production and selling of typical local foodstuffs. Table 222 1 summarises the management measures to be implemented in the PNA, classified according to 223 the area of sustainability they involve: environmental, social or economic.

224

Table 1. About here

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226 2.2. Methodological framework

227 An understanding of the drivers that motivate the demand for nature conservation requires the 228 application of multiple methodologies. The demand was primarily estimated using the 229 contingent valuation (CV) method, which served to measure how much people are willing to 230 pay for sustainable management measures for nature conservation. Preference heterogeneity 231 was therefore disentangled by using Tobit models, which looked for the factors that best explain 232 this WTP. The sources of preference heterogeneity could be many. Figure 2 summarises these 233 sources, categorised in three groups. The first source of heterogeneity covers socio-demographic 234 factors, such as gender, age, income and education level; the second group of factors includes 235 attitudinal variables, mainly environmental commitments and attitudes; and the third category

236	comprehends those factors that measure the degree of relationship between individuals and the
237	environmental goods or services to be valued, mainly whether the respondents are actually users
238	of these environmental goods. Finally, a latent class approach was followed, using the drivers of
239	the demand for sustainable nature conservation. This allowed us to characterise in depth the
240	individuals according to the significant drivers selected previously and the stated economic
241	values for nature conservation.
242	Figure 2. About here
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244	2.2.1. Contingent valuation method
245	The CV method is a stated preference method where the respondents declare their WTP for non-
246	marketed goods or services in order to maximise their utility (Bateman et al., 2002). This
247	method involves the use of surveys, in which the construction of hypothetical markets serves to

estimate the social demand for goods, services or even benefits that are not currently traded. The
stated monetary WTP indicates how changes in the provision level of environmental benefits
impact on individual wellbeing and represents therefore the socio-economic value which
supports their provision (Cook et al., 2018).

252 The reliability and credibility of the hypothetical markets are crucial to ensure the individuals 253 declare their real preferences (Bishop & Boyle, 2019). The valuation scenario should therefore 254 represent such a situation with a high degree of realism so that the respondents feel at ease, and 255 it needs to be easily replicable in order to mitigate hypothetical bias. The respondents were 256 asked if they would be willing to pay to support sustainable management measures for nature 257 conservation in the Cabezo de la Jara and Rambla de Nogalte. The hypothesis tested here is, 258 therefore, that the sustainable conservation of the case study area avoids its degradation and 259 enhances its restoration, which is expected to be socially valued given the avoided costs from its 260 degradation and the environmental and socio-economic benefits from its restoration.

261 The maximum amount that the respondents were willing to pay was elicited through a mixedformat CV. This approach combines the dichotomous elicitation format with an open-ended 262 263 question (Perni et al., 2020). Therefore, the respondents were first asked whether or not they 264 would be willing to pay to support sustainable measures for nature conservation; if they were, 265 then they were asked to state their total WTP. Follow-up questions were used to disentangle the 266 reasons why some respondents were not willing to pay, thereby allowing us to identify 267 protesters. Protesters are those respondents who reject the hypothetical market and consequently 268 do not state their WTP (Grammatikopoulou & Olsen, 2013; Barreiro-Hurle et al., 2018). In the 269 main, they refuse to participate in the valuation scenario, considering that "public administration 270 must be in charge of the conservation and management costs". Conversely, legitimate zeros are individuals who do not value the benefits under assessment (Brouwer et al., 2010). In our case
study, these individuals stated that they "prefer to spend their taxes on other purposes", "do not
think the PNA should be managed or conserved" or "are not interested in the environmental
management and conservation".

The payment vehicle was a tax reallocation. This consisted of the reallocation of an amount from the annual household tax budget of every respondent to support the specific measures for nature conservation that were significant to them, meaning that money would be taken away from other areas of public expenditure, representing an opportunity cost (Rogers et al., 2020).

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280 *2.2.2. Tobit model*

The identification, quantification and understanding of the drivers that motivate the WTP for 281 282 sustainable nature conservation provide policy makers with meaningful knowledge to formulate 283 socially acceptable policies. Given the quantitative characteristics of the WTP values from 284 mixed-format CV, the traditional ordinary least squares methods may lead to inefficient 285 estimators (Yoo et al., 2000). The Tobit model is therefore a more convenient tool to assess 286 such censored data, providing a consistent and unbiased method when the dependent variable is 287 non-negative (Tobin, 1958), which is the case of the WTP. Hence, a Tobit model was employed 288 to assess the drivers that determine the maximum WTP for sustainable nature conservation. It 289 was specified as follows:

290
$$WTP_{i} = \begin{cases} WTP_{i}^{*} & if WTP_{i}^{*} > 0 \\ 0 & if WTP_{i}^{*} \le 0 \end{cases} \quad i = 1, 2, ..., n$$
(1)

291
$$WTP_i^* = \beta_0 + \beta_1 x_{1i} + \dots + \beta_k x_{ki} + \varepsilon_i = \beta_0 + \beta X_i + \varepsilon_i, \quad \varepsilon_i \sim N(0, \sigma^2)$$
(2)

where WTP_i is the maximum WTP stated by individual *i*, WTP_i^* is the underlying latent dependent variable, β_0 is a constant, β are the estimated coefficients for the X_i drivers of the WTP, ε_i is the error term that is assumed to be normally distributed and *n* is the number of observations.

In the Tobit model, the estimation of the marginal effects is not as straightforward as expected. The estimated coefficients do not reflect the expected changes in the WTP due to increases in the drivers. So, the marginal effect of each driver x_k on the WTP was calculated as follows (McDonald & Moffitt, 1980):

300
$$\frac{\partial E(WTP|X)}{\partial x_k} = \beta_k \Phi\left(\frac{\overline{X'\beta}}{\sigma}\right)$$
(3)

301 where $\Phi\left(\frac{\overline{X}i\beta}{\sigma}\right)$ is the underlying normal distribution evaluated at the mean value of the X_i 302 drivers. It shows the overall effect of an x_k change on the WTP for sustainable nature 303 conservation.

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305 2.2.3. Latent class cluster analysis

306 Once the drivers of the social demand for nature conservation had been determined by using the 307 Tobit model, these results were employed to develop a latent class cluster (LCC) analysis. This 308 method was used to identify the existence of distinct groups of respondents based on the drivers, 309 so providing an understanding of how the WTP is distributed across the sample (Alemu et al., 310 2021). The drivers were then used as different clusters to disentangle the classes that formed 311 each one.

Following Vermunt & Magidson (2002), the LCC model for continuous indicator variables,
which assumes non-correlated indicators within classes and no covariates, was estimated as
follows:

$$f(y_i|\theta) = \sum_{r=1}^R \pi_r f_r(y_i|\theta_r) \tag{4}$$

316
$$\pi_r = \frac{\exp(\delta_r)}{\sum_{r=1}^R \exp(\delta_r)}, \quad \delta_1 = 0 \text{ for normalization}$$
(5)

317 where y_i is a vector of observed indicator variables (*drivers*), θ is a vector of estimated 318 parameters, R is the number of latent classes and π_r is the prior probability of belonging to 319 latent class r, which is determined according the δ_r parameters. The distribution of y_i , given the 320 model parameters θ , $f(y_i|\theta)$, is assumed to be a mixture of class-specific normal densities, 321 $f_r(y_i|\theta_r)$.

The LCC model parameters were estimated through the maximum likelihood method. The optimal number of classes within each cluster was determined using the Akaike Information Criterion (AIC) and the Bayesian Information Criterion (BIC). The LCC analysis was complemented by a post-hoc assessment of each latent class to explore the differences among classes in terms of preferences for the sustainable management measures for nature conservation.

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329 **2.3.** Survey design and environmental commitment

The CV was administered through a survey, which required the implementation of a questionnaire. The questionnaire was structured in five blocks. The first covered the relationship between the respondents and the PNA, including the number of visits to the PNA and the type 333 of activity carried out in it. The second block included five-point Likert scale statements to rate 334 the current situation of the PNA, the perceived main problems for the area and, above all, the 335 different management measures to be implemented. The CV was specifically included in the 336 third block. Before the respondents stated their preferences, they were informed about the 337 current status of the PNA, including the main pressures and environmental and socio-economic 338 features that characterise the area. The proposed measures to be implemented were also 339 described. Cheap talk and a budget reminder were employed to mitigate potential hypothetical 340 bias (Loomis, 2014). The respondents were informed about the opportunity costs that their 341 choices implied regarding social welfare. If public money is reallocated to the support for nature 342 conservation, public funds for other sectors, such as education or health, will be reduced. 343 Finally, a follow-up question was added to identify protesters among those respondents who 344 were not willing to pay (Grammatikopoulou & Olsen, 2013; Barreiro-Hurle et al., 2018).

345 The fourth block comprehended the environmental commitment. This is a multifactorial concept 346 comprised by three different environmental commitment indexes (ECIs): affective commitment 347 (feelings towards environmental issues), verbal commitment (willingness to act in relation to 348 these issues) and real commitment (actual actions taken to deal with these issues). The 349 environmental indexes were constructed using the environmental attitude and knowledge scale 350 proposed by Maloney et al. (1975). These ECIs were employed to measure individual attitudes 351 to the environment. Hence, these attitudes were assumed to reflect the "intensity of positive or 352 negative affect" about environmental topics (Cruz & Manata, 2020). According to the theory of 353 reasoned action (Ajzen & Fishbein, 1980), attitudes form the basis on which to predict 354 behavioural intentions, and so to predict behaviour. It is assumed, therefore, that higher values 355 of the ECIs are related to better environmental attitudes, which predict pro-environmental 356 behaviour in individuals who are willing to pay more for nature conservation (Faccioli et al., 357 2020). Each of the commitment indexes was composed of two statements, using a five-point 358 Likert scale from 1 (totally disagree) to 5 (totally agree); this yielded indexes with values between 1 and 5, representing minimum and maximum commitment, respectively. Table 2 359 360 summarises the statements employed for each commitment index. The fifth block collected 361 together the socio-demographic features of the respondents (age, gender, education, income...).

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Table 2. About here

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364 **2.4. Sampling and data collection**

The target population comprised the 85,270 households located in Valley of Guadalentín county (Region of Murcia, SE Spain), where the PNA is located. Data were collected in November 2015 through personal interviews, performed by trained numerators in public spaces, such as

- markets, health centres or parks, and following a random sampling. The final sample comprised
 150 households, implying a sampling error, for a confidence level of 95%, of 4.8% for extreme
- 370 proportions and 8% for intermediate proportions.
- 371

372 **3. RESULTS**

373 **3.1. Sample characteristics**

The respondents' characteristics are shown in Table 3. To ascertain the representativeness of the sample, these characteristics were compared with the population of the Region of Murcia by using T-tests and Pearson χ^2 tests. These showed that the sample was representative in terms of the gender, household income and education of the target population. The respondents had an average age of 44 years, and 44% of them were women. Annual household income was around 22,000 €, and almost half of the respondents had secondary studies. Workers were, however, over-represented.

Regarding the attitudinal characteristics, the respondents stated their environmental commitment by using a five-point Likert scale. The ECIs covered affective, verbal and real elements of the individuals' environmental attitudes. As expected, the ECIs decreased from the affective (4.67) to the verbal (3.63) and real (2.26) commitments, which shows the consistency of the responses. Finally, most of the respondents were recognised as users of the PNA (65%), since they had visited the area, at least once, in the last year.

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Table 3. About here

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389 3.2. The economic value of sustainable nature conservation

390 The CV results served to estimate the value that the respondents attached to sustainable nature 391 management in the PNA. Before the estimation of the economic value, an analysis of the 392 responses to the mixed format of the CV was developed in order to distinguish legitimate zero 393 bidders from protest bidders. Among the 150 respondents, 113 showed a positive WTP, while 394 37 refused to pay, giving a positivity rate of 75%. In addition, among those who were not 395 willing to pay, there were 26 protest bidders (17% of the sample), whilst 11 respondents (7%) 396 were identified as legitimate zero bidders. On average, people were willing to reallocate 19.35 397 ϵ /household/year from the taxes they pay to support the sustainable management of the PNA. 398 Aggregation of this value over all households in the Valley of Guadalentín indicates that the 399 benefits of conserving the PNA have a total economic value of 1.65 M€, annually. In addition, 400 these WTP values can be disaggregated into use and non-use values, considering that non-users 401 are willing to pay only for non-use and users are willing to pay for both use and non-use values 402 (Martínez-Paz et al., 2019). Hence, the use value, obtained as the difference between users' and 403 non-users' WTP, amounts 3.53 €/household/year, which provides a total economic value of 404 199.05 K€ when aggregated for all the users. This represents just 20% of the non-use value, 405 which is 17.02 €/household/year and amounts 1.45 M€ for both users and non-users of the case 406 study area. These values illustrate the significance of non-use values for the overall conservation 407 of the PNA, in line with the importance of environmental management measures to enhance 408 such kind of benefits.

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Table 4. About here

410 The total WTP to support the sustainable management of the PNA was decomposed into the 411 WTP for the different measures that integrate the management action plan. This allowed us to 412 determine not only which measures are demanded more by society and should be the first to be 413 implemented, but also the amount of public money that should be allocated to each of them. The 414 valuation of the environmental, social and economic measures was carried out in the survey by 415 using a ten-point Likert scale. The results from this valuation allowed us to establish the relative 416 importance of each measure and, therefore, the associated economic value. Table 5 shows the 417 importance and WTP for each measure. The greatest WTP values are associated with those 418 measures related to the prevention of floods and the reduction of their negative effects - such as 419 the design and implementation of a hydrological plan for watercourses, improvement of their 420 maintenance and cleaning and reforestation. The second group of most-demanded measures are 421 related to environmental concerns about flora and fauna conservation, followed by the 422 development of social programmes to enhance mines and chasms and economic incentives to 423 create new accommodation facilities.

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Table 5. About here

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426 **3.3. Key drivers of economic value**

427 The heterogeneity of the social demand for sustainable nature conservation allowed us to 428 identify the drivers that determine the economic value that the respondents attached to the 429 support of sustainable management. Socio-demographic characteristics, environmental attitudes 430 and the relationship with the PNA were the drivers tested. A pooled model (Model 1) including 431 all variables was estimated, in addition to a restricted model containing those variables that were 432 significant at the 90% level (Model 2). Both models are shown in Table 6. Although a likelihood ratio (LR) test concluded that the two models were the same (LR = 2.78; $\chi^2_{12:0.05}$ = 433 434 21.06), the AIC and BIC criteria showed that Model 2 performed better than Model 1. 435 Therefore, Model 2 was used for further assessment.

Table 6. About here

437 Regarding the socio-demographic variables, only annual household income was found to be 438 significant with regard to determining the economic value that people attach to sustainable 439 nature management. The positive sign of the income coefficient shows that the higher the 440 income, the greater the likelihood of being willing to pay higher economic contributions. The 441 WTP was found to rise, on average, by $2.52 \cdot 10^{-4}$ for each one-euro increase in income. 442 However, other socio-demographic variables, such as gender, age, education level or 443 occupation, cannot be used to explain differences in the WTP among individuals. To some 444 extent, this makes sense since the WTP depended closely on the household income. These 445 results also reveal that local population value the PNA irrespectively of most of their socio-446 demographic, thereby showing that these variables are not significant to implement 447 differentiated policy actions.

448 Concerning the attitudinal variables, two of the three ECIs considered in the survey were 449 significant with regard to explaining the WTP. In particular, the affective and real elements of 450 the environmental commitment were relevant. The greater the environmental concern of the 451 respondents, the greater their willingness to pay, as both coefficients show positive signs. ECI-452 Affective and ECI-Real refer to feelings and actual actions regarding environmental issues, 453 respectively. Environmental attitudes are the basis to predict pro-environmental behaviour, and 454 therefore, the results confirm that this behaviour is responsible for higher WTP values for nature 455 conservation. Besides, the ECI-Affective was found to be far more sensitive to increments in the 456 WTP than the ECI-Real, as their marginal effects show, revealing that feelings are stronger than 457 actual actions to predict higher WTP values. Finally, the condition of being a user of the PNA 458 did not contribute to the explanation of the economic value attached to its conservation. This is 459 because no significant differences are expected between users' and non-users' values.

460

461 **3.4. Latent class cluster results**

The significant variables from the Tobit models results were employed to establish classes of individuals with similar preferences for nature conservation. Protesters were removed from the LCC analysis. Income and environmental commitment were employed as clusters to establish classes within them. The number of classes in each cluster was determined using the AIC and BIC criteria, which showed that 2 classes for income and 4 classes for environmental commitment existed among the respondents.

468 The results from the LCC models are presented in Table 7. Regarding the income cluster, class 469 1 comprehends 72% of the respondents (those of low and middle income, with an average 470 annual income of 16,900 \in), while class 2 includes 28% of the respondents, those with the 471 highest annual income, averaging around 36,000 €. In the environmental commitment cluster, 472 the respondents were grouped in 4 classes, in ascending order according to their affective and 473 real environmental commitment. Hence, class 1 encompasses 17% of the respondents; those 474 with the lowest value for ECI-Affective and also a relatively low value for ECI-Real. This first 475 class includes the respondents least concerned about nature conservation. Class 2, the largest 476 class, comprises 41% of the respondents, those with high affective environmental commitment, 477 but the lowest real commitment. This is quite representative of many ordinary citizens, who 478 state that they are really concerned about nature conservation but actually do not do anything 479 about it. Class 3 includes those respondents (29%) with high affective commitment but 480 moderate real commitment. Finally, class 4 is the group with the highest environmental 481 commitment, showing the highest values for ECI-Affective and ECI-Real. However, this class 482 represents only 13% of the respondents.

483

Table 7. About here

484 As expected from the Tobit and LCC models, the WTP for sustainable nature conservation 485 depends closely on the class within the cluster of income or environmental commitment. Table 486 8 shows the WTP in every class of each cluster, and the significance of the differences among 487 the classes. The higher the annual income, the higher the WTP. Hence, regarding the cluster of 488 income, the WTP in class 2 is much higher than in class 1, with a difference of around $8 \notin$ /year. 489 Similarly, the WTP values in the classes of the cluster of environmental commitment are related 490 to this commitment. The differences in WTP reach almost 18 €/year in this case. For the protest 491 bidder rate, no significant differences were found among the classes of either cluster.

492

Table 8. About here

493 The importance and value associated with each management measure were also estimated 494 according to the classes and clusters, as shown in Table 9. This allowed us to confirm the 495 heterogeneity in preferences, not only for the WTP, as has been revealed before, but also for the 496 preferred measures to be implemented. Regarding the cluster of income, no significant 497 differences were found between the classes in terms of the individual valuations of each 498 measure by the respondents. However, within the cluster of environmental commitment, 499 significant differences were found in the valuation the respondents attached to each measure, 500 and their relative importance. Differences were found to exist among classes in terms of the 501 measure valued most highly within each group, this being reforestation (class 3), 502 implementation of a hydrological restoration plan for watercourses (classes 1 and 2) or 503 improvement of watercourse maintenance and cleaning (class 4). It is also of note that class 3 504 barely values the creation of protection programmes for flora and fauna and supports, relatively 505 more, the promotion of agricultural practices that prevent soil erosion, whilst the opposite is true for the rest of the classes. It is also noteworthy that the least important measure for class 1 is the development of programmes to enhance the chasms, an action that is well-valued by the rest of the classes. The heterogeneity in preferences is also notable regarding the measure to improve the conservation status of the public use infrastructures; this is the most valued social measure for class 1, whilst it is the least valued for class 2. Finally, it is also worth pointing out that class 4, which encompasses those individuals most committed to the environment, shows equal values among the measures.

513

Table 9. About here

514

515 **3.5. Design of economic instruments**

516 Determination of the extent to which people value and support nature conservation is key to the 517 success of public and political actions in relation to the management of natural resources. In 518 addition, understanding how this value is distributed across the population and how preferences 519 depend on socio-demographic, attitudinal and relational individual variables (sources of 520 heterogeneity) provides a vital insight into the social demand for nature conservation. However, 521 the discovery of the drivers of the valuation of nature conservation is not enough if the policy 522 implications are not discussed. In other words, how can the results shown here help public 523 managers and decision-makers to improve sustainable nature conservation?

524 The broad range of economic instruments to support nature conservation covers user fees and 525 charges, payments for ecosystem services, taxes, subsides, environmental schemes, 526 certifications, etc. In a broad sense, the economic instruments used in environmental 527 management can be classified into those that relate to the supply side of environmental benefits 528 and costs, and those that focus on the demand side, which besides provide financial resources 529 for supporting nature management actions. The former usually encompass with the steward 530 principle (benefits) and the polluter pays principle (costs), rewarding those who provide 531 environmental benefits or penalizing them in line with the costs provided, respectively. They 532 include payment for ecosystem services, insurance schemes, subsides, tradeable quotas and 533 rights, auctions and tenders, certification and eco-labelling, among others. Whilst, the economic 534 instruments for the demand side are based on the *beneficiary pays principle* (benefits/costs), 535 assuming that beneficiaries are willing to contribute in line with the benefits they receive and 536 the costs they avoid (Rode et al., 2016). User fees, taxes, and usage rights, are example of 537 economic instruments based on the *beneficiary pays principle*. Hence, the results from the 538 contingent valuation exercise, which asks individuals (*beneficiaries*) how much they are willing 539 to pay for the environmental benefits, and avoided costs, from the implementation of 540 management measures, are directly related to those kind of economic instruments. In this

541 context, two different instruments are proposed, assuming, in addition, that there are no 542 significant differences between the aggregate WTP values estimated from tax reallocation and 543 other payment vehicles, as Morrison and MacDonald (2011) and Rogers et al. (2020) showed. 544 The first is a green tax, directly related to household income. Secondly, a user fee is also 545 proposed, which covers, to some extent, the environmental commitment driver.

546 The green tax can be defined as a direct income tax, and this revenue will be used to support 547 sustainable nature conservation. As defined in the valuation scenario, it does not involve an 548 increase in the total amount of taxes paid, but a reallocation from the current direct income 549 taxes. The rate at which this could be applied to income was calculated from the marginal 550 effects estimated with the Tobit model (Model 2). In addition, similar to general income tax, 551 different bands of tax rates could be applied to different income levels. The distribution of 552 household income in the classes within the cluster of income was taken as a basis to construct 553 the income bands. Specifically, the median and the 99th percentile of the income distribution 554 within each class were used. Table 10 shows the proposed tax rates and the maximum amount 555 of green tax that the households in each income band would pay.

556

Table 10. About here

557 The second economic instrument we propose to support nature conservation is a user fee 558 applicable to those who enter the PNA to visit the ochre mines or the chasms, or to go hiking 559 along the paths located within it. It is assumed that the greater the pro-environmental behaviour 560 of individuals, the greater their environmental commitment and, therefore, they are willing to 561 pay more. Similar to the green tax proposal, a possible user fee was estimated from the Tobit 562 model (Model 2) results, combining the marginal effects of environmental commitment with the 563 results of the LCC analysis. Hence, the latent classes estimated from the cluster of 564 environmental commitment were used to establish the range of user fees to propose. Table 11 565 shows the proposed user fees, estimated per household and person, which could range from 566 about 2 €/person/visit to 3.5 €/person/visit. Assuming that most of the respondents tend to visit 567 the PNA between 1 and 4 times a year, the expected annual contribution would range from 2 568 €/person/year to 14 €/person/year.

569

Table 11. About here

570 Since there is a range of possible user fees to be applied, the LCC results regarding the 571 perceived importance and value of the different measures for each class could also be applied to 572 policy design. Hence, the lowest user fee could be applied to the social activities demanded 573 most by class 1 of the cluster of environmental commitment (i.e., just visiting the PNA and 574 using the public use infrastructures), while visiting the ochre mines could be the social activity with the highest fee, since it is the one demanded most by class 4, which also shows the highestWTP.

577 In addition, third degree price discrimination is not recommended to be applied in the design of 578 both green taxes and user fees using as discriminatory variables age, household size and 579 occupation. Therefore, widely implemented price discrimination at user fees based on age 580 (young and elderly people pay less), household size (large families pay less), or occupation 581 (students and retirees pay less) are not recommended here based on the results. 582 Notwithstanding, given that income was the only socio-demographic characteristic found 583 significant to explain WTP, taxes or fees discrimination could be implemented using as 584 discriminatory variable household income, which means that, for instance, low-income 585 households pay less. Indeed, this is what is proposed by the green tax, with increasing tax rates 586 once income increases.

587 The implementation of such economic instruments is expected to provide, on average, financial 588 income of approximately 446 K€/year in the case of green tax and around 796 K€/year as user 589 fees. It can be seen that the sum of these two sources of financial support for nature 590 conservation is less than the total economic value of the PNA, which raises 1.65 M€/year. This 591 is due to the fact that the two economic instruments do not provide a perfect discrimination that 592 ensures the capture of all the consumer surplus of each individual. Notwithstanding, the 593 financial income obtained in this way is enough to support the budgeted conservation costs of 594 the PNA, around 400 K€/year (CARM, 2021). Indeed, the green tax income alone would be 595 enough to support the expected annual conservation costs. Table 12 summarises the results from 596 the financial assessment expected from implementing both instruments and the economic 597 assessment, namely cost-benefit analysis, distinguishing between use and non-use values as 598 sources of socio-economic and environmental benefits. The annual equivalent cost (AEC) and 599 annual equivalent benefit (AEB) were employed to account for the economic and financial costs 600 and benefits of the measures to be implemented. AEC applies similarly to both economic and 601 financial assessments given that only financial costs were considered for its estimation. AEB for 602 the economic assessment includes the non-market benefits from the contingent valuation 603 exercise, whilst AEB for the financial assessment includes the expected income from green tax 604 and user fees, estimated using the information about the distribution of local population 605 regarding their household income and classes of cluster of environmental commitment. A period 606 of six years and a discount rate of 3.5% were employed (Almansa & Martínez-Paz, 2011). The 607 values were aggregated for the case study area, considering 85,720 households. Finally, 608 regarding the results of the economic assessment, it is revealed that benefits from use values are 609 not enough to compensate the conservation costs of the PNA. This highlights the importance of 610 including use and non-use values of environmental benefits in the policy design agenda to fully

611 overcome the conservation costs.

612

Table 12. About here

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614 **4. DISCUSSION**

615 The support of nature conservation by the local population is key to the long-term sustainability 616 of PNAs. The outcomes of a CV exercise in the PNA of the Cabezo de la Jara and Rambla de 617 Nogalte (SE Spain) show that the vast majority of respondents are willing to pay to support the 618 implementation of sustainable management measures. Environmental measures (52%) are the 619 most demanded actions, followed by economic (33%) and social (15%) ones. Hence, the local 620 population recognises the importance of the resulting environmental benefits for their own well-621 being and, thus, the need to improve the management and conservation of the PNA. 622 Reinforcement of the maintenance and ecological status of watercourses should be the main 623 priority for the managers of the natural space. The local population, directly affected by floods 624 in recent years, recognises the importance of implementing such measures for their well-being. 625 Second, but not least, biodiversity conservation is also a cornerstone of the sustainable 626 management of the Cabezo de la Jara. The provision of ecosystem services by natural areas is 627 closely related to the biodiversity, and this was well-recognised by the respondents (Harrison et 628 al., 2014). In addition, biodiversity can contribute to human well-being not only through 629 ecosystem services, but also by improving human health, by providing psychological and 630 cognitive benefits, reducing chronic allergies and inflammatory diseases or even mitigating the 631 transmission of infectious diseases (Sandifer et al., 2015). The importance that the local 632 population attaches to biodiversity conservation has been widely evidenced in the literature. For 633 instance, Alcon et al. (2019) showed that biodiversity conservation was the main measure to be 634 implemented for the sustainable management of El Valle and Carrascoy Natural Park, a PNA 635 close to our case study, and Zabala et al. (2021) revealed that biodiversity promotion was the 636 main ecosystem service valued in semi-arid western Mediterranean agroecosystems.

637 Our results will contribute to better sustainable management of the PNA in the long term. To 638 ensure the long-term sustainability of the PNA, environmental measures alone are not enough; 639 economic and social actions also need to be implemented. The social demand for economic 640 measures, to support the creation of new accommodation facilities and the promotion of local 641 foodstuffs, and for social actions, such as enhancement of the tourism potential of the ochre 642 mines and chasms, has been highlighted. The local population, therefore, considers that 643 sustainable ecotourism is a way to better combine the maintenance of the environmental and 644 cultural heritage with the economic development of the region (Blangy & Mehta, 2006).

645 The assessment of the social preferences for the support of sustainable nature conservation 646 revealed the heterogeneity in the local demand and, therefore, in the drivers that determine the 647 WTP for this support. Income and environmental commitment were found to be the only drivers 648 that explain the WTP, which means that only one socio-demographic factor plus the 649 environmental attitudes are relevant in the explanation of the social support for nature 650 conservation. The rest of the factors are not significant. This statement has several implications 651 for the value people attach to the environment, in a broad sense, but mainly when it refers to a 652 specific PNA. When the focus is just on the local population, place identity may play a leading 653 role in determining the support for protection of the local environment. If people self-identify 654 themselves as comfortable with a specific environment, they are expected to be more willing to 655 support its conservation - in most cases, independently of their socio-demographics (Rollero & 656 De Piccoli, 2010; Facciolli et al., 2020). Consequently, divergence of WTP values would be a 657 result of differences in only people's income, which evidently determines their capacity to be 658 willing to pay, and environmental attitudes, which condition their support for environmental 659 actions.

660 A straightforward relationship between income and value has been shown. By definition, the 661 WTP is income that an individual is willing to reallocate from their private use to the support of 662 environmental goods or services (Tyllianakis & Skuras, 2016). Hence, it is easy to think that the 663 higher their income, the higher the WTP that individuals will state. However, in the literature, there are examples that argue for and against this statement. In fact, Jacobsen & Hanley (2009) 664 665 showed that only 40% of the 145 works they reviewed really revealed income effects in the 666 assessment of the WTP for biodiversity conservation. In addition, and in areas close to our case 667 study, Perni et al. (2011) revealed that income influenced significantly the WTP to reach a good 668 ecological status of a coastal lagoon in SE Spain; and Alcon et al. (2012) showed that only those 669 individuals with higher income levels were willing to pay more to reclaim wastewater for 670 environmental purposes, while there were no differences among the lowest income levels. 671 However, Alcon et al. (2019) stated that income was not significant with regard to explaining 672 the WTP for the sustainable management of another PNA in SE Spain.

673 Environmental commitment has been shown to be the main driver determining whether the local 674 population is willing to pay. Pro-environmental behaviour may provide positive impacts on 675 health and well-being (Netuveli & Watts, 2020), and the motivation of pro-environmental 676 behaviour could lead to support for nature conservation actions (Hassan, 2017). Our outcomes 677 support the results of Choi & Fielding (2013) and Bartczak (2015), among others, who showed 678 that pro-environmental attitudes have positive effects on the WTP; thereby, higher 679 environmental commitment will provide a higher WTP. Similarly, Alcon et al. (2019) revealed 680 that positive environmental commitment was also related to a higher marginal utility of money to support nature conservation. However, there are mixed feelings about this topic in the literature. Cooper et al. (2004) showed that the relationship between environmental behaviour and the WTP depends on the nature of the goods, it being stronger when it involves public goods with non-use values. In addition, Hassan (2017) found that this relationship may not always be linear, since it depends on how people perceive human-nature connections.

686 Economic incentives and financial mechanisms should be developed to ensure the public 687 financial support of nature conservation (Rode et al., 2016). The outcomes of the CV and 688 preference heterogeneity analyses have provided insights into how people would act in a real 689 situation. They have revealed that people are willing to pay to support nature conservation and 690 that this willingness depends on their income and their pro-environmental behaviour. Hence, 691 this information is very useful for the design of economic instruments that have enough 692 incentives to be socially acceptable. Social preferences become, in this way, the focus in the 693 design of economic instruments to support nature conservation, which is expected to enhance 694 the crowding in effects¹ to engage the public (Rode et al., 2015). If the design of economic 695 instruments is based on social preferences, then it would become easier to engage people to 696 support nature conservation, even in the long-term.

697 This strategy ultimately exploits preference heterogeneity to ask different social groups for 698 different levels of financial support for nature conservation. Price discrimination emerges, 699 therefore, as an inevitable consequence that will guide policy making (Emang et al., 2016). The 700 concept of discrimination, first conceived by Pigou (1920), seeks to capture the maximum 701 consumer surplus of each consumer of a certain product, by establishing the maximum 702 individual's WTP for each product consumed (first-degree price, or perfect, discrimination), 703 establishing different prices for different quantities/qualities of a certain product (second-degree 704 price discrimination) or identifying different prices for different groups of consumers defined 705 according to objective variables (third-degree price discrimination). However, it might be 706 challenging to apply price discrimination in policy design since most environmental goods and 707 services are public goods, and it requires exclusion to be feasible (Lee, 1977). Most of the 708 examples found in the literature refer to third-degree price discrimination, focusing on 709 differences in entrance fees between local and foreign visitors (Alpízar, 2006; Emang et al., 710 2016) and on the effects of differential pricing of user fees at national parks (Chase et al., 1998). 711 Notwithstanding, the user fees proposed here are an example of second-degree price 712 discrimination. This discrimination is applied when decision makers do know how the WTP is 713 distributed across consumers; that is, they know the fee they should collect from each class of 714 consumer, but they cannot distinguish each type of consumer in an objective way at the time the

¹ *Crowding in effects* refer to the use of economic incentives to reinforce people's intrinsic motivations to support biodiversity and nature conservation (Rode et al., 2015).

715 consumer buys the product. This shows an information failure due to the presence of 716 asymmetric information; that is, to some extent, what we show in our case study. The existence 717 of some latent classes, defined by individuals' environmental commitment, is known to decision 718 makers. However, they cannot know, a priori, the class to which each individual belongs and so 719 they can establish different user fees for different activities according to the demand of each 720 class, as estimated from the stated preferences. Hence, the proposed economic instruments 721 should capture the maximum consumer surplus available if the social acceptability of such 722 instruments is ensured.

723 Progressive direct green taxes not only generate revenues to funding nature management 724 actions, but also promotes equality (Drupp et al., 2018). By implementing direct green taxes, 725 individuals' contributions - and the amount of such contributions- to nature conservation 726 depends directly on their household income, therefore each individual is expected to contribute 727 what he/she can afford. The public good characteristics of most of the benefits provided by 728 PNAs implies that the contributions to operational and maintenance costs should be supported 729 by both users and non-users. Tax systems serve therefore to capture the value of nature 730 conservation for both users and non-users (Voltaire, 2017). In contrast, user fees apply to the 731 private good characteristics of the PNAs, highlighting the need to support the costs related to 732 their use. Therefore, user fees could have a discriminatory effect on low-income households, 733 which falls against the social function of PNAs (Dustin et al., 2000).

734 The establishment of user fees for activities that were free before may arouse concerns about the 735 presence of substitution effects (Loomis & Keske, 2009). The local population, who are used to 736 enjoying the PNA landscape for free, may reduce their visits to the PNA due to the user fee, and 737 substitute them with visits to another PNA. However, the design of the user fees can be adapted 738 to mitigate the possible substitution effects. Since there is a range of possible user fees to be 739 applied, the LCC results could also be applied to policy design. Hence, the lowest user fee could 740 be applied to the social activities demanded most by class 1 of the cluster of environmental 741 commitment (i.e., visiting the PNA and using the public use infrastructures), while visiting the 742 ochre mines could be the social activity with the highest fee, since it is the one demanded most 743 by class 4, which also shows the highest WTP. Therefore, the fact that the proposed economic 744 instruments were designed using the ex-ante WTP assessment and considering preference 745 heterogeneity is expected to mitigate these effects, since the individuals stated they were willing 746 to pay to support nature conservation in the PNA. Social acceptability emerges, therefore, as the 747 key to ensure the long-term success of the proposed economic instruments.

In addition, the establishment of economic tools to ensure the financial support for nature conservation needs to avoid the presence of incentives for free-rider behaviour. Green taxes, based on household income in a progressive way, could be considered as an instrument to dissuade free-riders since they are strictly related to an observed variable and should be paid by the whole local population. Similarly, the proposed user fees are based on the *user pays principle*, by which those who directly benefit from the services and goods provided by PNAs are asked to contribute to the cost of their conservation (Rode et al., 2016; Emang et al., 2016). Finally, the results also outline that increased support for nature conservation is possible if the environmental commitment rises. The merging of arts and science in communication activities

- could achieve more pro-environmental behaviour across society (Opermanis et al., 2015).
- 758

759 **5. CONCLUSION**

760 The economic valuation of the benefits that PNAs provide may not be enough to ensure their 761 conservation. It is also necessary to understand how these benefits are distributed across society 762 and to identify the social drivers that underpin the support for nature conservation. Stated 763 preference methods serve, therefore, to estimate the social demand for nature conservation and 764 the value people attach to it. Preference heterogeneity in the social demand for sustainable 765 nature conservation measures in a PNA in SE Spain reveals that income and environmental 766 commitment are the main drivers in this area. Hence, greater household income and higher 767 environmental commitment are related to a higher WTP for nature conservation.

Beyond identifying the significant social drivers of nature conservation, the results will guide 768 769 policy makers in the design of socially acceptable environmental policies to support nature 770 conservation. Economic instruments, such as green direct taxes and user fees, have been 771 formulated using preference heterogeneity results and should guide policy design. It is expected 772 that these economic instruments will aid the financial support of the implementation of 773 sustainable management measures that enjoy public acceptability. This research is expected to 774 contribute to the understanding of the social demand for sustainable nature conservation and to 775 the inclusion of preference heterogeneity in the design of economic instruments to help policy 776 making.

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Sustainability	Management measures					
Environmental	To support reforestation					
	To design and implement a hydrological restoration plan for watercourses					
	To improve the watercourse maintenance and cleaning					
	To create protection actions/programmes for the flora					
	To promote agricultural practices that mitigate soil erosion					
	To create protection actions/programmes for the fauna					
Social	To develop programmes to boost the ochre mines					
	To develop programmes to promote use of the chasms					
	To regulate the motor sport activities					
	To improve the sign posts of paths					
	To improve the conservation status of the public use infrastructures					
	To create new recreation areas					
	To improve the accesses to the Cabezo de la Jara					
Economic	To support the creation of new accommodation facilities					
	To support the production and selling of typical local foodstuffs					

Table 1. Sustainable management measures for nature conservation in the PNA

Table 2. Statements used to form each environmental commitment index (ECI)

ECI	Statement
ECI-Affective	I get indignant when I think about the damage caused to plants and animal life by pollution.
ECI-Allective	I would like to encourage ecotourism or nature tourism
ECI-Verbal	I would stop buying products from companies that pollute the environment
ECI-Verbai	I would be willing to participate in voluntary activities and environmental education
ECI Deel	I was informed of the environmental proposals of the party I voted for in the last elections
ECI-Real	I have recently participated in an environmental activity (educational workshop, planting a tree,)

Variable	Sample	Region of Murcia	Representativeness
Socio-demographic			T-test (p-value)
Gender (% women)	44.00	49.89^{1}	-1.45 (0.15)
Age (years)	44.05	47.14^{1}	-3.62 (0.00)
Income (K€/household/year)	22.21	21.53 ²	0.80 (0.43)
Household size (people)	3.13	2.73^{3}	3.89 (0.00)
Education level (%)			Pearson χ^2 (p-value)
No education	2.67	3.70^{4}	0.58 (0.90)
Primary	24.00	22.40^4	
Secondary	48.00	51.70^4	
Higher	25.33	22.20^4	
Occupation (%)			
Unemployed	7.38	16.12^4	18.77 (0.00)
Retired	4.70	14.614	
Student	2.01	7.76^{4}	
Homemaker	9.40	12.12^4	
Worker	76.51	49.38 ⁴	
Attitudinal			
ECI-Affective	4.67		
ECI-Verbal	3.63		
ECI-Real	2.26		
Relationship with the PNA			
User (%)	65.33		

Table 3. Descriptive statistics of the sample

	n	Mean	Median	Min.	Max.	Std. dev.
User's WTP	82	20.55	17.50	0.00	100.00	14.97
Non-user's WTP	42	17.02	15.00	0.00	120.00	19.66
Total WTP	124	19.35	15.00	0.00	120.00	16.71

Table 4. Descriptive statistics of the WTP (€/household/year)

Sustainability	Managament magging	Importance	WTP
Sustainability	Management measures	$(\%)^1$	(€/year)
Environmental	To support reforestation	14.85	2.87
	To design and implement a hydrological restoration plan for watercourses	14.51	2.81
	To improve the watercourse maintenance and cleaning	14.14	2.74
	To create protection actions/programmes for flora	7.16	1.39
	To promote agricultural practices that mitigate soil erosion	7.02	1.36
	To create protection actions/programmes for fauna	6.94	1.34
Social	To develop programmes to boost the ochre mines	5.92	1.15
	To develop programmes to promote use of the chasms	4.56	0.88
	To regulate the motor sport activities	4.53	0.88
	To improve the sign posts of paths	3.98	0.77
	To improve the conservation status of the public use infrastructures	2.34	0.45
	To create new recreation areas	0.53	0.10
	To improve the accesses to the Cabezo de la Jara	0.00	0.00
Economic	To support the creation of new accommodation facilities	7.88	1.52
	To support the production and selling of typical local foodstuffs	5.64	1.09

Table 5. Valuation of sustainable management measures for nature conservation in the PNA

¹ The importance was obtained by rank normalization from individual ten-point Likert scale valuations

11 Table 6. Results from the Tobit models
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		Model 1			Ν	Iodel 2		
	Tobit	model (po	oled)		Tobit mo	del (re	stricted)	
	Coef.	Std. Err.		Coef.	Std. Err.		Marginal effects	Std. Err.
Constant	-49.87	20.06	***	-40.45	14.59	***		
Socio-demographic								
Gender	-3.05	3.52						
Age	0.13	0.18						
Income	0.30	0.18	*	0.30	0.14	**	0.25	0.12
Household size	-0.97	1.48						
Education ¹								
Primary	4.57	9.65						
Secondary	5.01	9.73						
Higher	5.43	10.31						
Occupation ²								
Retired	-3.20	10.00						
Student	8.32	13.78						
Homemaker	2.18	7.89						
Worker	0.39	6.47						
Attitudinal								
ECI-Affective	10.50	3.52	***	9.93	3.08	***	8.42	2.55
ECI-Verbal	-0.29	1.63						
ECI-Real	2.21	1.34	*	2.47	1.21	**	2.09	1.02
Relationship with the F	PNA							
User	2.51	3.36						
Number of observation	S	12	4			124		
Uncensored		11	3			113		
Log-likelihood		-486	5.25			- 487.6	4	
AIC		1,000	5.49			985.2		
BIC		1,054				999.3		

Statistically significant at a level of *0.1, **0.05 or ***0.01.

¹ Base level: No education.

² Base level: Unemployed

Table 7. LCC models

		Class 1	(Class 2			Class 3		Class 4
	Coef.	Std. Err.	Coef.	Std. Err.		Coef.	Std. Err.	Coef.	Std. Err.
Cluster of income									
Mean									
Income	16.90	0.71 ***	36.09	1.29	***				
Class allocation									
Prob. (%)	71.80	4.40	28.20	4.40					
Constant			-0.93	0.22	***				
Cluster of environn	nental cor	mmitment							
Mean									
ECI-Affective	3.72	0.06 ***	4.88	0.04	***	4.89	0.05 ***	4.94	0.06 ***
ECI-Real	1.83	0.12 ***	1.28	0.10	***	2.96	0.15 ***	4.59	0.17 ***
Class allocation									
Prob. (%)	16.88	3.41	40.63	5.29		28.93	3 4.98	13.56	3.60
Constant			0.88	0.27	***	0.54	0.29 **	-0.22	0.36

14 Statistically significant at a level of ***0.01.

	Sample	Class 1	Class 2	Class 3	Class 4	p-value ¹
Cluster of income						
Protests (%)	17.33	19.64	10.53			0.20
Mean WTP (€)	19.35	17.06	25.44			0.01
Cluster of environm	ental commitm	ent				
Protests (%)	17.33	22.22	18.46	20.00	0.00	0.16
Mean WTP $(\mathbf{\epsilon})^2$	19.35	10.71a	18.21ab	22.03b	28.06b	0.01

15 **Table 8.** Value according to the clusters and classes

 1 p-value refers to the Pearson χ^2 test for *protests* and to ANOVA for *WTP*.

² Different letters show significant differences among classes at 95%.

Table 9. Valuation of sustainable management measures according to the clusters and classes

			Cluster o	f income				Cluster o	f environ	nmental com	mitment		
		Class 1		Class 2		Class 1		Class 2		Class 3		Clas	s 4
	Management measures	Importance	WTP	Importance	WTP	Importance	WTP	Importance	WTP	Importance	WTP	Importance	WTP
	Management measures	$(\%)^1$	(€/year)	$(\%)^1$	(€/year)	$(\%)^1$	(€/year)	$(\%)^1$	(€/year)	$(\%)^1$	(€/year)	$(\%)^1$	(€/year)
	To support reforestation	15.30	2.61	13.06	3.32	15.90	1.70	12.91	2.35	16.47	3.63	9.88	2.77
	To design and implement a hydrological restoration plan for	14.52	2.48	13.76	3.50	16.49	1.77	15.51	2.82	12.10	2.67	9.06	2.54
ental	watercourses	14.52	2.48	13.70	5.50	10.49	1.//	15.51	2.82	12.10	2.07	9.06	2.54
Environmental	To improve the watercourse maintenance and cleaning	14.32	2.44	13.06	3.32	15.70	1.68	14.64	2.67	11.10	2.44	10.71	3.00
nvire	To create protection actions/programmes for flora	7.75	1.32	5.83	1.48	6.28	0.67	8.39	1.53	3.86	0.85	9.06	2.54
Щ	To promote agricultural practices that mitigate soil erosion	7.02	1.20	7.00	1.78	5.10	0.55	4.29	0.78	9.78	2.15	9.61	2.70
	To create protection actions/programmes for fauna	7.33	1.25	6.06	1.54	8.25	0.88	8.22	1.50	1.54	0.34	9.61	2.70
	To develop programmes to boost the ochre mines	6.01	1.02	5.83	1.48	4.08	0.44	6.66	1.21	4.96	1.09	7.40	2.08
	To develop programmes to enhance the use of the chasms	5.13	0.88	3.50	0.89	0.00	0.00	4.75	0.86	7.33	1.62	5.49	1.54
	To regulate the motor sport activities	4.25	0.73	5.36	1.36	2.45	0.26	4.52	0.82	5.40	1.19	6.31	1.77
ial	To improve the sign posts of paths	3.31	0.56	5.71	1.45	5.30	0.57	1.29	0.23	6.95	1.53	5.49	1.54
Social	To improve the conservation status of the public use	1.14	0.20	5.16	1.31	9.64	1.03	0.00	0.00	2.59	0.57	4.20	1.18
	infrastructures	1.14	0.20	5.10	1.51	9.04	1.05	0.00	0.00	2.39	0.57	4.20	1.10
	To create new recreation areas	0.00	0.00	2.36	0.60	2.36	0.25	3.22	0.59	0.00	0.00	0.00	0.00
	To improve the accesses to the Cabezo de la Jara	0.31	0.05	0.00	0.00	0.41	0.04	1.07	0.19	1.29	0.28	1.10	0.31
nic	To support the creation of new accommodation facilities	7.39	1.26	8.86	2.25	5.30	0.57	8.39	1.53	10.29	2.27	5.22	1.46
Economic	To support the production and selling of typical local foodstuffs	6.23	1.06	4.43	1.13	2.75	0.29	6.14	1.12	6.33	1.39	6.86	1.93

¹ The importance was obtained by rank normalization from individual ten-point Likert scale valuations

Table 10. Proposal of green taxes to support nature conservation

Cluster	fincome	Income band	Marginal	Tax rate	Green tax
Cluster of income		(K€/household/year) effect		(%)	(€/household/year)
Class 1	50 th percentile	Up to 12.600	0.22 **	0.022	2.81
Class 1	99th percentile	12.601 to 22.400	0.24 **	0.024	5.17
Class 2	50 th percentile	22.401 to 35.000	0.25 **	0.025	8.36
Class 2	99 th percentile	35.001 to 56.000	0.27 **	0.027	13.94
		Over 56.001	0.28 **	0.028	

Statistically significant at a level of **0.05.

Cluster of environmental	ECI-	Manainal affaat	ECI-Real	Marginal	User fee	User fee
commitment	Affective	Marginal effect		effect	(€/household)	(€/person)
Class 1	3.72	5.21 ***	1.83	1.30 *	6.50	2.08
Class 2	4.88	7.46 ***	1.28	1.86 **	9.31	2.98
Class 3	4.89	8.20 ***	2.96	2.04 **	10.23	3.27
Class 4	4.94	8.81 ***	4.59	2.19 *	11.00	3.51

Table 11. Proposal of user fees to support nature conservation

Statistically significant at a level of *0.1, **0.05 or ***0.01.

- 22
 Table 12. Economic and financial benefits from implementing sustainable nature conservation
- 23 measures (€/year)

	AEB ¹	AEC^2	B/C ratio ³
Economic assessment			
Use value	199,050	102 966	0.49
Non-use value	1,451,295	403,866	3.59
Financial assessment			
Green tax	446,052	102.966	1.10
User fees	795,654	403,866	1.97

24 Note: AEC and AEB estimated for a 6-year period (T) and using a social discount rate (i) of 3.50%, 25 considering 85,270 households.

¹ AEC: Annual Equivalent Cost. $AEC = NPC \frac{i}{1 - (1+i)^{-T}}$, where $NPC = \sum_{t=1}^{T} \frac{Cost_t}{(1+i)^t}$ with NPC: Net Present 26

Costs, and costs obtained from CARM (2021). 27

² AEB: Annual Equivalent Benefit. $AEB = NPB \frac{i}{1-(1+i)^{-T}}$, where $NPB = \sum_{t=1}^{T} \frac{Benefits_t}{(1+i)^t} \times \frac{H}{A}$ with NPB: Net Present Benefits, and benefits are obtained from use and non-use values (economic benefits) and 28

29

30 income from green taxes and user fees (financial benefits).

$$31 \quad {}^{3}B/_{C} ratio = \frac{AEB}{AEC}$$

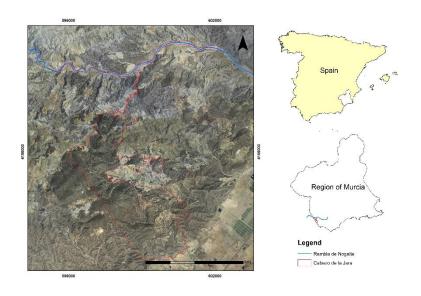


Figure 1. Case study

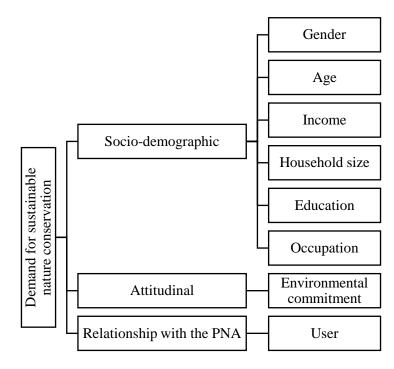




Figure 2. Factors influencing the demand for sustainable nature conservation